

Money Follows the Person Demonstration: Comments on Secretary's Report

Medicaid and CHIP Payment and Access Commission

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Overview

- Background on the Money Follows the Person (MFP) demonstration program
- Timeline and planning for demonstration's end
- Summary of findings from Secretary's report
- Potential areas for MACPAC comments
- Next steps



Secretary's Report to the President and Congress on MFP

• The Secretary was required to send a final report to the President and Congress reflecting the findings of MFP evaluations, and to make conclusions on its conduct and effectiveness.

– Posted December 4, 2017

• MACPAC's authorizing statute directs the Commission to review the Secretary's reports and submit written comments.



Background

- MFP was first authorized by the Deficit Reduction Act of 2005
- Extended by the Patient Protection and Affordable Care Act of 2010
- As of September 2016, the Centers for Medicare & Medicaid Services (CMS) had awarded 43 states and the District of Columbia \$3.7 billion to help Medicaid beneficiaries transition from institutions back to the community



Background

- CMS made first awards in fiscal year (FY) 2007.
- MFP assists beneficiaries who have resided in an institution for at least 90 days.
 - Beneficiaries receive home and community-based services (HCBS) beyond what is provided under a state's existing HCBS programs.
- States earn an enhanced match for certain services.



Background

- Enhanced match may be used for rebalancing efforts.
 - Reducing waiting lists
 - Housing supports
- States also use funds to cover administrative costs, including investments in information technology.
- CMS provides technical assistance provided to participating states at no additional cost.



Timeline for Demonstration's End

- CMS made final awards to states in FY 2016.
- States can transition beneficiaries through December 31, 2018.
- States can claim funds through FY 2020.



Planning for Demonstration's End

- As part of final awards states had to submit sustainability plans.
- States need to have a way to pay for services they are sustaining beyond the demonstration.
 - Services will need to be incorporated into existing HCBS programs if they are not already.
 - State may be limited by budget pressures.
 - If states are not able to make these changes, transition services may be restricted to certain populations.
- States may not continue to provide some services because they were not highly utilized or beneficiaries did not find them helpful.



Findings from the Secretary's Report to the President and Congress



MFP Transitioned Over 63,000

- The number of beneficiaries transitioned through the MFP increased each year from 2008 to 2015.
 - In 2015, states transitioned 11,661 participants.
- States encountered a variety of challenges, including:
 - insufficient supply of affordable and accessible housing,
 - staff shortages (e.g., transition coordinators and case managers), and
 - low numbers of referrals from nursing facilities.



Estimated \$978 Million in Savings from 2008 to 2013

- Savings to Medicaid and Medicare include beneficiaries who may have transitioned in absence of the program.
- In the first year after transitioning, monthly Medicaid expenditures per beneficiary declined by an average of:
 - \$1,820 (23 percent) for older adults,
 - \$1,783 (23 percent) for individuals with physical disabilities, and
 - \$4,013 (30 percent) for individuals with intellectual or developmental disabilities.



Evidence MFP Participants Had Positive Outcomes

- MFP participants were less likely than a comparison group to be readmitted to an institution in the year after transition.
- Quality of life surveys showed improvement in satisfaction with care and living arrangements, and fewer reports of barriers to community integration.



Other Findings

- MFP funds were used to create programmatic changes to promote rebalancing, including transition services that went beyond the demonstration.
- Challenges in identifying affordable and accessible housing led to increased collaboration between Medicaid programs and housing agencies.
- Data availability was a limitation for evaluators.



Potential Areas for Comment

- Commission's thoughts on MFP results
- Sustainability of transitions
- Administrative data limitations
- Next steps in supporting rebalancing long-term services and supports



Next steps

- Discussion of potential comments
- Drafting for Commissioners' review
- Submission to the Secretary and Congressional committees





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